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June 22, 2004

Via Facsimile, Electronically, and U.S. Mail

Ms. Cheryl Walker Oregon Public Utility Commission P.O. Box 2148 Salem OR 97308-2148

> Re: In the Matter of Oregon Electric Utility Company, LLC, et al., Application for Authorization to Acquire Portland General Electric Company Docket No. UM 1121

Dear Ms. Walker:

Enclosed please find an original and six copies of the Response of the Industrial Customers of Northwest Utilities in Opposition to Applicants' Motion Requesting Certification of Judge Smith's Ruling Denying Motion for Additional Protection in the above-captioned Docket.

Please return a file-stamped copy of this document in the self-addressed, stamped envelope provided. Thank you for your assistance.

Sincerely, uch a Mater

Ruth A. Miller

Enclosures Service List cc:

BEFORE THE PUBLIC UTILITY COMMISSION

OF OREGON

UM 1121

In the Matter of

OREGON ELECTRIC UTILITY COMPANY, LLC, et al.,

Application for Authorization to Acquire Portland General Electric Company) RESPONSE OF THE INDUSTRIAL
) CUSTOMERS OF NORTHWEST
) UTILITIES IN OPPOSITION
) TO APPLICANTS' MOTION REQUESTING
) CERTIFICATION OF JUDGE SMITH'S
) RULING DENYING MOTION FOR
) ADDITIONAL PROTECTION

INTRODUCTION

Pursuant to OAR § 860-013-0050, the Industrial Customers of Northwest Utilities ("ICNU") submits this Response ("Response") in Opposition to the Motion Requesting Certification of Judge Smith's Ruling (the "Ruling") Denying Motion for Additional Protection filed by Oregon Electric Utility Company, LLC, et al. (the "Applicants") on June 7, 2004, in Oregon Public Utility Commission ("OPUC" or the "Commission") Docket No. UM 1121. ICNU requests that the Commission deny the Applicants' Motion for Certification of the Ruling ("Motion for Certification"), because the Applicants have not demonstrated that the Ruling will result in undue prejudice to their legal rights. Moreover, there is no basis for certification, because the Ruling properly rejected the arguments in the Applicants' Motion for Additional Protection ("Motion for Additional Protection").

In the Ruling, Administrative Law Judge ("ALJ") Smith denied the Applicants' request for additional protection for the following information sought in discovery: 1) the Texas

PAGE 1 – RESPONSE OF ICNU IN OPPOSITION TO APPLICANTS' MOTION FOR CERTIFICATION

Pacific Group ("TPG") financial model; 2) TPG's prospectuses, or private placement

memoranda ("PPM"); 3) the minutes of TPG's investment review committee ("IRC") meetings

and the underlying due diligence; and 4) a list of investors in TPG. The ALJ found that all of

this information was relevant and discoverable and ordered the parties to collaborate on a method

of disclosure.

The Applicants now request certification of the Ruling on the basis that: 1) the

ALJ wrongly decided the Ruling; and 2) the ALJ failed to apply the appropriate standard for

determining whether additional protection was justified. Motion for Certification at 1. The ALJ

should deny the Motion for Certification for the following reasons:

- 1. The Ruling unambiguously orders the Applicants to disclose the materials at issue. The Applicants already have provided to ICNU the financial model, the PPMs, and the IRC minutes. It is only the Applicants' unreasonable belief that the Ruling does not require full disclosure of the TPG investor list that remains to be resolved. The ALJ should resolve this issue by reiterating the Applicants' obligation to disclose the list and denying the Motion for Certification;
- 2. The Motion for Certification is fundamentally flawed. The Applicants do not establish that the Ruling will result in undue prejudice their legal rights, which is the standard by which requests for certification are evaluated. The Applicants already have produced the majority of the materials at issue to ICNU and the Ruling specifically reserves the Applicants' right to object to any future requests for these materials by other parties. Under these circumstances, it is virtually impossible for the Applicants to credibly claim that they will suffer undue prejudice;
- 3. The Ruling addressed and properly rejected all of the Applicants' arguments in favor of additional protection. The Applicants' claims that the ALJ decided the issues wrongly and did not balance the interests are unfounded.

The Applicants' request for certification is little more than a method to assert

before the Commission the arguments about relevance and potential harm of inadvertent

PAGE 2 – RESPONSE OF ICNU IN OPPOSITION TO APPLICANTS' MOTION FOR CERTIFICATION

disclosure that were correctly rejected by the ALJ. Thus, there is no basis for certification. If, however, the Ruling is certified, the Commission should uphold the ALJ's decision for both the reasons stated in this Response and those previously stated in ICNU's and the Citizens' Utility Board's ("CUB") Response to the Motion for Additional Protection.^{1/}

ARGUMENT

A. There Would be no Dispute to Certify to the Commission if the Applicants Would Provide the TPG Investor List

The Applicants' request for certification is unwarranted because the Ruling unambiguously orders the Applicants to disclose the materials at issue to the three requesting parties: ICNU, CUB, and the City of Portland. The issue left unresolved by the Ruling was the method by which the Applicants would disclose the information at issue. Ruling at 4. The Applicants and ICNU have reached agreement concerning disclosure of the financial model, the PPMs, and the IRC minutes.^{2/} Attachment A, Declaration of Melinda Davison at 1 (June 21, 2004). ICNU understands that the Applicants have had similar discussions with CUB.

In light of these agreements, it is only the TPG investor list that remains at issue. The Applicants state that certification is justified because they "do not believe that any compromise is possible with respect to disclosure of [the TPG investor list]." Motion for Certification at 2. If the parties are unable to reach a compromise on this issue, then the ALJ should determine the method of disclosure; it does not require certification of the issue to the Commission. Although counsel for ICNU believes that agreement on this issue is possible, the

^{1/2} ICNU incorporates the arguments in its Response to the Applicants' Motion for Additional Protection dated May 5, 2004, which describes the withheld information and why it should be disclosed to requesting parties.

²/ The Applicants have redacted certain information in these materials, and ICNU has objected to certain of these redactions. ICNU hopes to work out with the Applicants the issue of excessive redactions of materials.

PAGE 3 – RESPONSE OF ICNU IN OPPOSITION TO APPLICANTS' MOTION FOR CERTIFICATION

Applicants' inability to formulate a proposal for a method to disclose the investor list prevented any serious discussion of a resolution for over two weeks after the Ruling was issued. Indeed, despite repeated conversations with ICNU regarding disclosure of this information since the Ruling was issued, the Applicants made an "initial proposal" regarding disclosure of the investor only last week. Attachment B, June 15, 2004, Letter from Lisa Rackner to Melinda J. Davison. Under these circumstances, the fact that the Applicants and ICNU have not reached agreement on the one issue remaining after the Ruling does not justify certifying the decision to the Commission.

The Applicants' belief that no compromise is possible appears to be based, in part, on their interpretation that the Ruling requires disclosure of only the investors on the list who are from Oregon. Motion for Certification at 2. ICNU disagrees with the Applicants' interpretation; however, if the Applicants and ICNU are unable to resolve the dispute, the proper way to resolve this issue is clarification of the Ruling by the ALJ, not certification to the Commission. In order to facilitate resolution of the issues related to disclosure of the TPG investor list, ICNU urges the ALJ to: 1) reiterate her order that the Applicants disclose the list to the requesting parties; and 2) clarify that this order applies to all investors on the list, not just those from Oregon.

Finally, certification of the Ruling is not necessary to prevent prejudice to the Applicants from another party requesting the materials at issue in the future. The Ruling specifically reserves the Applicants' right to object to such a request if and when it is made. Ruling at 1. In short, the Ruling preserved the Applicants' rights to object to providing the information in the future, there is no dispute about most of the information at issue, and the

PAGE 4 – RESPONSE OF ICNU IN OPPOSITION TO APPLICANTS' MOTION FOR CERTIFICATION

parties are working on resolving the one remaining issue. Under these circumstances, there is no basis for certification of the Ruling.

B. The Applicants Have not Established that they will be Prejudiced by the Ruling

A party that requests certification of an ALJ's decision must demonstrate that the ruling "may result in substantial detriment to the public interest or undue prejudice to any party." OAR § 860-014-0091(1)(a); <u>Re Qwest Corporation</u>, Docket No. UM 1025, Order No. 03-533 at 1 (Aug. 28, 2003). It does not appear that the Commission has specifically addressed what constitutes "undue prejudice" for the purposes of certification. "Prejudice" generally is understood, however, to refer to "[d]amage or detriment to one's legal rights or claims." Black's Law Dictionary at 1198 (7th ed. 1999).

The Applicants' entire basis for requesting certification is the unsupported assertion that the Ruling will result in substantial prejudice. Motion for Certification at 5. Nevertheless, the Applicants do not elaborate on how the Ruling affects their legal rights or claims or how they will otherwise be prejudiced in the context of this proceeding. <u>Id.</u> In fact, the Applicants do not provide any evidence or even an example to demonstrate how the Ruling will affect their rights or actions in any way. The Applicants already have provided most of the information at issue to various parties so there is no credible argument that disclosure alone prejudices their rights. Furthermore, the ALJ went out of her way to preserve the Applicants' right to object to disclosure in the event that another party requests the information at issue. Under these circumstances, the Applicants are not prejudiced.

The main purpose of the Motion for Certification appears to be to complain about the ALJ's decision and assert before the Commission arguments that were considered and

PAGE 5 – RESPONSE OF ICNU IN OPPOSITION TO APPLICANTS' MOTION FOR CERTIFICATION

properly rejected. To this end, the Applicants once again argue that the information at issue is irrelevant and speculate about the potential harm that could result if this information was inadvertently disclosed and then was obtained by TPG's competitors. As described below, the ALJ correctly decided that all of the materials at issue were relevant. The Applicants' claims about the potential for harm as a result of inadvertent disclosure are tenuous at best. These arguments provide no basis to preclude ICNU, CUB, and the City of Portland from discovering the information at issue.

C. The Ruling Properly Denied the Motion for Additional Protection

The Applicants have not justified certification of the Ruling by showing that it will result in undue prejudice. Nevertheless, if the Ruling is certified to the Commission on other grounds, the Commission should uphold the decision because it was correctly decided. The Applicants put forth two primary reasons in the Motion for Additional Protection as to why all parties other than Staff should be precluded from receiving the information at issue: 1) the information was irrelevant; and 2) disclosure to parties other than Staff could lead to inadvertent public disclosure, which potentially could harm TPG. Motion for Additional Protection at 4. The ALJ properly rejected these arguments, finding that the requested materials were relevant and that disclosure to the requesting parties was appropriate. Ruling at 2-3. The Applicants' request for certification merely argues before the Commission the points that the ALJ already rejected.

PAGE 6 – RESPONSE OF ICNU IN OPPOSITION TO APPLICANTS' MOTION FOR CERTIFICATION

1. The Benefit of Disclosure to ICNU, CUB, and the City Outweighs any Potential Harm from the Risk of Inadvertent Disclosure

The Applicants claim that the Ruling is wrongly decided because it "denied Applicants' Motion for Additional Protection without weighing the risk of potential harm to TPG from inadvertent public disclosure as required by the Commission's prior decisions." Motion for Certification at 5. According to the Applicants, this is the standard by which the Commission must evaluate a request for additional protection. <u>Id.</u> at 7. The Applicants' claim is misplaced.

The Commission decisions regarding additional protection do not establish that the Commission always evaluates requests for additional protection by balancing the potential harm against the benefit of disclosure. In certain cases, the Commission has resolved requests for additional protection without applying this standard. <u>See, e.g., Re PGE</u>, OPUC Docket No. UE 102, Order No. 98-294 (Jul. 16, 1998); <u>Re Scottish Power</u>, OPUC Docket No. UM 918, Order No. 99-293 (Apr. 27, 1999). Moreover, the Commission has repeatedly stated that its decisions regarding requests for additional protection are fact-specific, are based on the pleadings and evidence before the Commission at that time, and should not be construed as precedent for future requests. <u>Re PGE</u>, OPUC Docket No. UE 102, Order No. 98-163 at 4 (Apr. 20, 1998); <u>Re Scottish Power</u>, Docket No. UM 918, Order No. 99-106 at 2 (Feb. 19, 1999). In other words, the Applicants' criticism of the ALJ for not applying a particular standard is unfounded, because the decisions regarding additional protection are fact-specific.

The facts surrounding the Applicants' Motion for Additional Protection reveal that the Applicants' primary argument in favor of additional protection was that the information

PAGE 7 – RESPONSE OF ICNU IN OPPOSITION TO APPLICANTS' MOTION FOR CERTIFICATION

at issue was irrelevant, not that disclosure would result in definitive harm.^{3/} Indeed, the Applicants did not provide any evidence to substantiate the harm they alleged until ICNU and CUB questioned their claims. <u>See Re Oregon Electric Utility Company et al.</u>, OPUC Docket No. UM 1121, Applicants' Reply in Support of Additional Protection Under Protective Order (May 13, 2004). Instead, the Applicants emphasized heavily that the financial model, the PPMs, and the TPG investor lists all were irrelevant. Motion for Additional Protection at 4, 6-8, 10. The ALJ addressed and properly rejected those arguments and there is no basis to alter the Ruling. In short, the discussion in the Ruling was of the Applicants' own making.

Furthermore, in arguing that the harm from disclosure outweighs the benefit, the Applicants mischaracterize the test and the facts. The Applicants stress that "[t]he appropriate standard is an analysis of whether the harm to TPG from inadvertent public disclosure of its customers' identities outweighs the benefit of allowing the other parties to review a customer list" Motion for Certification at 7. The Applicants also argue that they "should not be forced to reveal their most competitively sensitive information to the 106 Qualified Persons in this docket" Id. at 3. First, denying the Motion for Additional Protection did not force the Applicants to reveal any of the information at issue to 106 persons. In fact, it only required the Applicants to disclose that information to the representatives of the three parties that have requested the information.

Second, the Applicants mischaracterize the balancing test that they claim the ALJ was required to apply. The test utilized by the Commission in certain previous cases has

³/ Notably, the Applicants already had produced all of the information at issue to Staff at the time the Applicants initially claimed that the information was irrelevant. The Applicants' responses to Staff did not include any objection on the basis of relevance.

PAGE 8 – RESPONSE OF ICNU IN OPPOSITION TO APPLICANTS' MOTION FOR CERTIFICATION

"balanced the potential harm which might occur from the disclosure of the information requested against the benefit which might accrue from the information being disclosed." <u>Re PacifiCorp</u>, OPUC Docket No. UE 116, Order No. 01-219 at 2 (Mar. 9, 2001). The "potential harm" that the Commission considered in these cases, however, was the harm that may result from the disclosure <u>to the requesting parties</u>. <u>Id</u>. The test does not, as the Applicants suggest, involve consideration of the potential harm that might result if the information were disclosed to all 106 Qualified Persons in this Docket or the potential harm that might result if the information were inadvertently disclosed to the public and then obtained by TPG's competitors. <u>See</u> Motion for Additional Protection at 10.

The Applicants also allege that there is a greater risk of inadvertent disclosure in this Docket because one intervenor, who is not a Qualified Person, stated his intention to release confidential information that is "leaked" to him. Motion for Certification at 9. ICNU believes that good cause exists to withhold confidential information from a party if that party states an intention to publicly disclose such information. However, this is an unusual circumstance that should be dealt with individually rather than seeking to preclude all parties except for Staff from receiving relevant documents.

2. The Ruling Properly Found the Materials at Issue to be Relevant

The Motion for Certification implies that the Ruling was wrongly decided because the ALJ focused heavily on whether the information at issue was relevant. Determinations of relevance are evidentiary questions that are explicitly delegated to the ALJ under the Commission rules. OAR § 860-012-035(d). Thus, this issue is more appropriately decided by the ALJ and should not be a basis for certification.

PAGE 9 – RESPONSE OF ICNU IN OPPOSITION TO APPLICANTS' MOTION FOR CERTIFICATION

In addition, as described above, it was the Applicants that asserted irrelevance as the primary basis for additional protection. Specifically, the Applicants claimed the financial model is "irrelevant to this proceeding," the PPMs are of "little relevance to the Commission's overall inquiry," and the investor lists "are not relevant." Motion for Additional Protection at 6, 8, 10. The ALJ's findings that all of this information was relevant merely responded to the Applicants' arguments. Notably, the ALJ found that certain of the information was relevant because the Applicants themselves put it at issue by raising the issue in the initial application. Ruling at 3. There is little doubt that discovery directed toward the issues raised in the application is likely to lead to admissible evidence. Moreover, now that most of this information has been made available to ICNU, the claims of irrelevance are moot.

CONCLUSION

The Applicants have not justified their request for certification. The ALJ correctly decided the issues in the Ruling and the Applicants have not established that they will be prejudiced by the ALJ's decision. The Applicants present no new arguments that the information at issue is irrelevant and provide no additional evidence to demonstrate that the potential harm to which TPG is exposed as a result of inadvertent public disclosure is anything more than speculation. The Applicants have submitted the Motion for Certification merely to argue before the Commission points that the ALJ already has properly rejected. The Applicants have failed to demonstrate a valid basis for certification.

PAGE 10 – RESPONSE OF ICNU IN OPPOSITION TO APPLICANTS' MOTION FOR CERTIFICATION

WHEREFORE, ICNU requests that the ALJ deny the Motion for Certification.

Dated this 22nd day of June, 2004.

Respectfully submitted,

DAVISON VAN CLEVE, P.C.

Melinda J. Davison

Matthew Perkins Davison Van Cleve, P.C. 1000 SW Broadway, Suite 2460 Portland, OR 97205 (503) 241-7242 phone (503) 241-8160 fax <u>mail@dvclaw.com</u> Of Attorneys for the Industrial Customers of Northwest Utilities

PAGE 11 – RESPONSE OF ICNU IN OPPOSITION TO APPLICANTS' MOTION FOR CERTIFICATION

Attachment A

BEFORE THE PUBLIC UTILITY COMMISSION

OF OREGON

UM 1121

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In the Matter of OREGON ELECTRIC UTILITY COMPANY, LLC, et al.,

Application for Authorization to Acquire Portland General Electric Company DECLARATION OF MELINDA J. DAVISON

1		I, Melinda J. Davison, hereby declare that I have personal knowledge of the matters set
2		forth in this Declaration and am competent to testify to them:
3	1.	My full name is Melinda J. Davison. I am an attorney at the law firm of Davison Van
4		Cleve, P.C. in Portland, Oregon. My business address is: 1000 SW Broadway, Suite
5		2460, Portland, Oregon 97205. I represent the Industrial Customers of Northwest
6		Utilities ("ICNU") in Oregon Public Utility Commission ("OPUC" or the "Commission")
7		Docket No. UM 1121.
8	2.	I have had several telephone conversations and exchanged correspondence with Lisa
9		Rackner of Ater Wynne, LLP regarding disclosure of the materials at issue in
10		Administrative Law Judge Christina M. Smith's Ruling denying the Motion for
11		Additional Protection filed by Oregon Electric Utility Company et al. (the "Applicants")
12		on April 20, 2004.
13	3.	The Applicants and ICNU reached the following agreements with respect to that
14		information: 1) the Applicants would make the Texas Pacific Group's ("TPG") electronic

PAGE 1 - DECLARATION OF MELINDA J. DAVISON

- financial model available on a secure website for qualified persons designated by ICNU
 to access; and 2) the Applicants would provide ICNU copies of the TPG private
 placement memoranda ("PPMs") and minutes of the TPG Investment Review Committee
 ("IRC"). With respect to the PPMs and IRC minutes, ICNU agreed not to make
 additional copies of these documents and to return the copies that were provided by the
 Applicants at the end of the proceeding.
 - 4. ICNU and the Applicants are attempting to reach agreement on a mutually acceptable method of disclosure of the TPG investor list.
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SIGNED THIS 21st day of June, 2004, at Portland, Oregon.

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MELINDA J. DAVISON

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15 SUBSCRIBED and sworn to before me this 21st day of June, 2004, by Melinda J. Davison.

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NOTARY PUBLIC State of Oregon County of Multnomah

PAGE 2 - DECLARATION OF MELINDA J. DAVISON

Attachment B



DAVISON WAN OLEVE FO

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Lisa F. Rackner Direct Dial: 503-226-8693 E-Mail: lfr@aterwynne.com

June 15, 2004

VIA FACSIMILE AND U.S. MAIL

Melinda J. Davison Davison Van Cleve PC Suite 2460 1000 SW Broadway Portland, OR 97205

Re: UM 1121

Dear Melinda:

This letter follows up on our discussion regarding INCU's request for the lists of investors in various associated TPG entities, including Tarrant Partners, L.P., TPG Partners III, L.P., and TPG Partners IV, L.P. These documents were the subject of Applicants' Motion for Additional Protection under the Protective Order. In her Order denying Applicants' Motion, the ALJ has directed the parties to collaborate on an acceptable solution to production of the subject documents.

As an initial proposal, Applicants' propose to provide a list of the top 15 investors in each of the TPG funds. This list will not include the names of the investors, but will describe each investor by the type of entity and will provide each investor's percentage interest in the fund. We propose that INCU first review this list to determine whether it provides sufficient information. If INCU believes that more information is necessary, we would then further negotiate to reach a mutually acceptable resolution. We would provide three copies of this list (one to you and one to each of your experts, John Thornton and Don Schoenbeck) and would request that the list not be copied, and that the three copies provided be returned to us at the close of the docket.

Please contact me if this proposal is acceptable.

Very truly yours

Lisa F. Rackner

PORTLAND

250439/1/LFR/102215-0001

SEATTLE

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that I have this day served the foregoing Response of the Industrial Customers of Northwest Utilities in Opposition to Applicants' Motion Requesting Certification of Judge Smith's Ruling Denying Motion for Additional Protection upon the parties, shown below, on the official service list for Docket No. UM 1121, by causing the same to be electronically served on all parties whom have an email address on the official service list, and by U.S. Mail, postage-prepaid, to those parties who do not have an email address on the official service list.

Dated at Portland, Oregon, this 22nd day of June, 2004.

Such a Millor

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CERTIFICATE OF SERVICE – Page 2

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