

# McDowell Rackner & Gibson PC



WENDY MCINDOO  
Direct (503) 595-3922  
wendy@mcd-law.com

May 4, 2012

## VIA ELECTRONIC AND U.S. MAIL

PUC Filing Center  
Public Utility Commission of Oregon  
PO Box 2148  
Salem, OR 97308-2148

**Re: UE 242 - In The Matter of IDAHO POWER COMPANY's 2012 Annual Power Cost Update**

Attention Filing Center:

Enclosed in the above-referenced docket are an original and five copies of the Stipulation and the Joint Explanatory Brief in support of the Stipulation. The original signature pages will follow. Please note that this filing does not include Staff's signature page which will be filed upon receipt. However, Staff has indicated that they agree to the terms of the Stipulation.

A copy of this filing has been served on all parties to this proceeding as indicated on the attached Certificate of Service.

Please contact this office with any questions.

Very truly yours,

Wendy McIndoo  
Legal Assistant

Enclosures  
cc: Service List

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**CERTIFICATE OF SERVICE**

I hereby certify that I served a true and correct copy of the foregoing document in Docket UE 242 on the following named person(s) on the date indicated below by email addressed to said person(s) at his or her last-known address(es) indicated below.

OPUC Dockets  
Citizens' Utility Board of Oregon  
dockets@oregoncub.org

Robert Jenks  
Citizens' Utility Board of Oregon  
bob@oregoncub.org

Stephanie S. Andrus  
Department Of Justice  
Business Activities Section  
stephanie.andrus@state.or.us

Catriona McCracken  
Citizens' Utility Board of Oregon  
catriona@oregoncub.org

Steve Schue  
Public Utility Commission of Oregon  
steve.schue@state.or.us

DATED: May 4, 2012

  
\_\_\_\_\_  
Wendy McIndoo  
Office Manager

1 **BEFORE THE PUBLIC UTILITY COMMISSION**  
2 **OF OREGON**

3 **UE 242**

4 In the Matter of:

5 Idaho Power Company's 2012 Annual  
6 Power Cost Update

**STIPULATION**

7 This Stipulation resolves all issues among the parties to this Stipulation related to  
8 Idaho Power Company's ("Idaho Power" or "Company") 2012 Annual Power Cost Update  
9 ("APCU") filed pursuant to Order No. 08-238.<sup>1</sup> The APCU updates the Company's net power  
10 supply expense and results in new rates, to be effective June 1, 2012.

11 **PARTIES**

12 1. The parties to this Stipulation are Staff of the Public Utility Commission of Oregon  
13 ("Staff"), the Citizens' Utility Board of Oregon (CUB) and Idaho Power Company (together, the  
14 "Stipulating Parties").

15 **BACKGROUND**

16 2. Pursuant to Order No. 08-238, Idaho Power annually updates its net power  
17 supply expense included in rates through an automatic adjustment clause, the APCU. The  
18 APCU is comprised of two components—an "October Update" and a "March Forecast." The  
19 October Update contains the Company's forecasted net power supply expense reflected on a  
20 normalized and unit basis for an April through March test period. The March Forecast contains  
21 the Company's net power supply expense based upon updated actual forecasted conditions.  
22 Pursuant to Order No. 10-191<sup>2</sup> the Company allocates the APCU revenue requirement to

23 \_\_\_\_\_  
24 <sup>1</sup> *Re Idaho Power Company's Application for Authority to Implement a Power Cost Adjustment  
Mechanism*, Docket UE 195, Order No. 08-238 (Apr. 28, 2008).

25 <sup>2</sup> *Re Idaho Power Company's 2010 Annual Power Cost Update*, Docket UE 214, Order No. 10-191  
26 (May 24, 2010).

1 individual customer classes on the basis of the total generation-related revenue requirement  
2 approved in the Company's last general rate case, instead of the previous equal cents per  
3 kWh approved in Order No. 08-238. Order No. 10-191 also directs the Company to adjust its  
4 base rates to reflect changes in revenue requirement related to the October Update, while the  
5 rates resulting from the March Forecast are listed on Schedule 55. The rates associated with  
6 the October Update and the March Forecast become effective on June 1 of each year.

7 3. On October 20, 2011, Idaho Power filed testimony and exhibits for the 2012  
8 APCU ("2012 October Update").<sup>3</sup> Pursuant to Order No. 08-238 the 2012 October Update  
9 updated the following variables: loads, fuel prices, transportation costs, maintenance rates,  
10 heat rates, and forced outage rates for thermal plants.<sup>4</sup> The test period for the 2012 October  
11 Update was April 2012 through March 2013 and included updated plant capacities for all  
12 Company owned resources and updated sales and load forecast.<sup>5</sup> The 2012 October Update  
13 specifically accounted for changes in natural gas and coal prices, generation and expenses  
14 related to contracts entered into pursuant to the Public Utility Regulatory Policies Act of 1978  
15 ("PURPA"), and the addition of the Company's Special Contract with Hoku Materials, Inc.  
16 ("Hoku").<sup>6</sup> The 2012 October Update also included the costs and benefits associated with the  
17 Company's new Langley Gulch power plant, which is a 300 megawatt ("MW") combined-cycle  
18 natural gas plant that is currently under construction. Idaho Power anticipates that the plant  
19 will be online in July 2012.<sup>7</sup>

20 4. The 2012 October Update resulted in a cost per unit of \$19.07 per megawatt-  
21 hour ("MWh").<sup>8</sup> During discovery Idaho Power discovered an error in how it had calculated its

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22 <sup>3</sup> See Idaho Power/100.

23 <sup>4</sup> Idaho Power/100, Wright/2.

24 <sup>5</sup> Idaho Power/100, Wright/2.

25 <sup>6</sup> Idaho Power/100, Wright/2-6.

26 <sup>7</sup> Idaho Power/100, Wright/3.

<sup>8</sup> Idaho Power/100, Wright/7.

1 PURPA expenses. Correcting for this error resulted in a reduction of nine cents to the 2012  
2 October Update cost per unit.<sup>9</sup> The October Update unit cost that became effective June 1,  
3 2011, was \$16.96 per MWh.<sup>10</sup>

4 5. On October 27, 2011, CUB filed its Notice of Intervention. On November 28,  
5 2011, Administrative Law Judge Sarah K. Wallace held a prehearing conference at which the  
6 parties to Docket UE 242 agreed upon a procedural schedule that would allow the Public  
7 Utility Commission of Oregon ("Commission") to issue an order on Idaho Power's 2012 APCU  
8 prior to June 1, 2012.<sup>11</sup>

9 6. Staff and CUB served discovery on Idaho Power and conducted a thorough  
10 investigation of the 2012 October Update. On January 25, 2012, Staff and CUB filed Opening  
11 Testimony addressing the 2012 October Update. In that testimony, CUB indicated that it had  
12 analyzed the 2012 October Update and raised several issues through discovery that were  
13 adequately addressed by the Company. CUB also advised that it would review the March  
14 Forecast and then determine whether to provide substantive testimony.<sup>12</sup>

15 7. Staff's testimony discussed the primary factors affecting the Company's  
16 requested increase in net power supply expenses. Staff identified the large increase in  
17 PURPA contracts, which accounts for approximately 70 percent of the increase, as the  
18 primary driver of this year's increase in net power supply expenses.<sup>13</sup> Staff's testimony also  
19 described the analysis Staff performed and concluded that the Company's 2012 October  
20 Update conformed to the requirements of Order No. 08-238 and that the Company's analysis  
21 and calculations were correct.<sup>14</sup>

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22 <sup>9</sup> Idaho Power/203.

23 <sup>10</sup> Idaho Power/100, Wright/7.

24 <sup>11</sup> *Re Idaho Power Company's 2012 Annual Power Cost Update*, Docket UE 242, Prehearing  
24 Conference Memorandum at 1 (Nov. 29, 2011).

25 <sup>12</sup> See CUB/100, Feighner/1-2.

26 <sup>13</sup> See Staff/100, Schue/1.

<sup>14</sup> See Staff/100, Schue/10.

1           8. On March 9, 2012, the Company filed an Application and supporting testimony  
2 requesting the inclusion of the costs and benefits of Langley Gulch in the Company's revenue  
3 requirement. A decision in that docket is expected April 1, 2013.

4           9. The procedural schedule called for a settlement conference on February 14,  
5 2012, and for all parties to file reply testimony on March 19, 2012. However, because there  
6 were no disputes among the parties at that time, the parties cancelled the settlement  
7 conference and Chief Administrative Law Judge Michael Grant granted Staff's Motion to  
8 Modify the procedural schedule and removed from the schedule the date for parties to file  
9 reply testimony.<sup>15</sup>

10          10. Thereafter, on March 22, 2012, the Company filed its 2012 March Forecast,  
11 which consisted of direct testimony describing the Company's estimate of the expected net  
12 power supply expense for the upcoming water year—April 2012 through March 2013.<sup>16</sup> Order  
13 No. 08-238 calls for the March Forecast to update the following variables: fuel prices,  
14 transportation costs, wheeling expenses, planned and forced outages, heat rates, forecast of  
15 normalized sales and loads updated for significant changes since the 2012 October Update,  
16 forecast hydro generation, wholesale power purchase and sale contracts, forward price curve,  
17 PURPA expenses, and the Oregon state allocation factor.<sup>17</sup>

18          11. In this year's filing, however, the only variables that had changed since the 2012  
19 October Update were fuel prices, forecast normalized sales and loads, forecast hydro  
20 generation, known power purchases and sales, and the forward price curve.<sup>18</sup> The fuel prices  
21 were updated to reflect changes in forecast natural gas and coal costs.<sup>19</sup> The sales and load

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22 \_\_\_\_\_  
23 <sup>15</sup> *Re Idaho Power Company's 2012 Annual Power Cost Update*, Docket UE 242, Ruling (March 15,  
2012).

24 <sup>16</sup> See Idaho Power/200.

25 <sup>17</sup> Idaho Power/200, Wright/1-2.

26 <sup>18</sup> Idaho Power/200, Wright/2.

<sup>19</sup> Idaho Power/200, Wright/2-4.

1 forecast was updated to reflect a revised delivery schedule for Hoku, which resulted in a  
2 reduction in the forecast load.<sup>20</sup> The hydro update, based upon updated streamflow forecasts  
3 and reservoir levels, reflected the fact that this year's forecasts are slightly lower than last  
4 year's.<sup>21</sup> The 2012 March Forecast also included significantly greater PURPA expenses—an  
5 increase of nearly 50 percent over last year's March Forecast.<sup>22</sup>

6 12. In conformance with the requirements of Order No. 08-238, the Company  
7 calculated a cost per unit for the 2012 March Forecast of \$20.86 per MWh, which is \$2.83 per  
8 MWh more than last year's cost per unit of \$18.03 per MWh.<sup>23</sup>

9 13. Combining the revised 2012 October Update<sup>24</sup> and 2012 March Forecast  
10 resulted in a cost per unit of \$20.77 per MWh.<sup>25</sup>

11 14. The 2012 March Forecast also included the Company's proposed rate spread  
12 used to spread the revenue requirement to the various customer classes. The Company's  
13 proposed allocation conformed to the methodology approved by the Commission in Order No.  
14 10-191.<sup>26</sup>

15 15. On March 22, 2012, the Company also filed Tariff Advice No. 12-08, which  
16 included the revised tariff sheets for the 2012 October Update and March Forecast. The rate  
17 effective date on the revised tariff sheets is June 1, 2012.

18 16. A second settlement conference was scheduled for March 30, 2012 and took  
19 place on that date. While the parties discussed substantive issues the results of the

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20 <sup>20</sup> Idaho Power/200, Wright/4-5.

21 <sup>21</sup> Idaho Power/200, Wright/5.

22 <sup>22</sup> Idaho Power/200, Wright/6.

23 <sup>23</sup> Idaho Power/203.

24 <sup>24</sup> Rather than the filed \$19.07 per MWh that was included in the original 2012 October Update, the  
25 calculation reflected in Idaho Power/203 used \$18.98, which corrected for an erroneous PURPA  
26 expense calculation.

27 <sup>25</sup> Idaho Power/203.

28 <sup>26</sup> Idaho Power/200, Wright/7-9; *Re Idaho Power Company's 2010 Annual Power Cost Update*, Docket  
UE 214, Order No. 10-191 (May 24, 2010).

1 settlement conference were inconclusive. However, the Company did agree to recalculate  
2 some of its proposed numbers and provide those to the parties. Thereafter Staff moved to  
3 suspend the schedule and Chief Administrative Law Judge Michael Grant granted Staff's  
4 motion.<sup>27</sup>

5 17. At the time the schedule was suspended CUB was not yet on board with the  
6 positions that Staff and the Company were taking. Rather than undo the suspension CUB  
7 agreed to wait for the Company's recalculations and to then determine whether CUB was on  
8 board with the Staff/Company settlement.

9 18. On April 26, 2012, the Company provided the promised recalculations in the  
10 body of the draft Stipulation. Upon review of the draft Stipulation CUB determined that it was  
11 able to join the Stipulation.

12 19. This Stipulation, presented on behalf of all parties to the docket, resolves all  
13 issues in the docket.

#### 14 **AGREEMENT**

15 20. The Stipulating Parties agree to a cost per unit of \$20.76 per MWh, which is one  
16 cent less than the amount calculated by the Company by combining the revised 2012 October  
17 Update and March Forecast. This amount reflects the Company's filed cost per unit after the  
18 removal of the costs and benefits associated with the Langley Gulch power plant. Because  
19 the Langley Gulch power plant is not scheduled to be online until part way through the test  
20 period, the Stipulating Parties agree to the removal of the costs and benefits associated with  
21 the plant from the rates that will be effective June 1, 2012.

22 21. The Stipulating Parties also agree that the calculation of the agreed upon cost  
23 per unit rate is correct and in conformance with the methodology adopted by the Commission  
24 in Order No. 08-238 and the Stipulating Parties agree that the rates resulting from the agreed  
25 upon cost per unit are fair, just, and reasonable.

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26 <sup>27</sup> *Re Idaho Power Company's 2012 Annual Power Cost Update*, Docket UE 242, Ruling (April 5, 2012).



1           22. The Stipulating Parties agree that the terms of this Stipulation should be made  
2 effective on June 1, 2012.

3           23. The Stipulating Parties agree that the Company's allocation methodology  
4 conforms to that adopted by the Commission in Order No. 10-191. The results of this  
5 allocation are set forth in Attachment 1 to this Stipulation.

6           24. The Stipulating Parties agree to submit this Stipulation to the Commission and  
7 request that the Commission approve the Stipulation as presented. The Stipulating Parties  
8 agree that the adjustments and the rates resulting from the Stipulation are fair, just, and  
9 reasonable.

10          25. This Stipulation will be offered into the record of this proceeding as evidence  
11 pursuant to OAR 860-001-0350(7). The Stipulating Parties agree to support this Stipulation  
12 throughout this proceeding and any appeal, (if necessary) provide witnesses to sponsor this  
13 Stipulation at the hearing, and recommend that the Commission issue an order adopting the  
14 settlements contained herein.

15          26. If this Stipulation is challenged by any other party to this proceeding, the  
16 Stipulating Parties agree that they will continue to support the Commission's adoption of the  
17 terms of this Stipulation. The Stipulating Parties agree to cooperate in cross-examination and  
18 put on such a case as they deem appropriate to respond fully to the issues presented, which  
19 may include raising issues that are incorporated in the settlements embodied in this  
20 Stipulation.

21          27. The Stipulating Parties have negotiated this Stipulation as an integrated  
22 document. If the Commission rejects all or any material part of this Stipulation, or adds any  
23 material condition to any final order that is not consistent with this Stipulation, each Stipulating  
24 Party reserves its right, pursuant to OAR 860-001-0350(9), to present evidence and argument  
25 on the record in support of the Stipulation or to withdraw from the Stipulation. Stipulating

26

1 Parties shall be entitled to seek rehearing or reconsideration pursuant to OAR 860-001-0720  
2 in any manner that is consistent with the agreement embodied in this Stipulation.

3 28. By entering into this Stipulation, no Stipulating Party shall be deemed to have  
4 approved, admitted, or consented to the facts, principles, methods, or theories employed by  
5 any other Stipulating Party in arriving at the terms of this Stipulation, other than those  
6 specifically identified in the body of this Stipulation. No Stipulating Party shall be deemed to  
7 have agreed that any provision of this Stipulation is appropriate for resolving issues in any  
8 other proceeding, except as specifically identified in this Stipulation.

9 29. This Stipulation may be executed in counterparts and each signed counterpart  
10 shall constitute an original document.

11 This Stipulation is entered into by each Stipulating Party on the date entered below such  
12 Stipulating Party's signature.

13

14 STAFF

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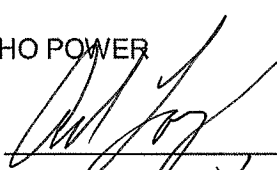
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18 Date: \_\_\_\_\_

19


20 IDAHO POWER

21 By:  \_\_\_\_\_

22 Date: 5/4/12

23

24 CITIZENS' UTILITY BOARD OF OREGON

25 By:  \_\_\_\_\_

26 Date: 5-4-2012

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**Idaho Power Company**

**Docket UE 242**

**Attachment 1**

**to**

**Stipulation**

Idaho Power Company  
Rate Spread Exhibit for October Update APCU

General Rate Case (UE 233): Marginal Cost-of-Service Study and Stipulated Revenue Spread														
2011 Test Period														
Line	Description	(A) TOTAL SYSTEM	(B) RESIDENTIAL (1)	(C) GEN SRV (2)	(D) GEN SRV SECONDARY (9-S)	(E) GEN SRV PRIMARY (9-P)	(F) GEN SRV TRANS (9-T)	(G) AREA LIGHTING (15)	(H) LG POWER PRIMARY (19-P)	(I) LG POWER TRANS (19-T)	(J) IRRIGATION SECONDARY (24-S)	(K) UNMETERED GEN SERVICE (40)	(L) MUNICIPAL ST LIGHT (41)	(M) TRAFFIC CONTROL (42)
1	Normalized Sales (kWh)	650,158,581	198,842,419	17,842,896	114,256,218	15,099,088	2,832,509	483,936	179,189,047	74,155,867	46,649,265	12,900	778,108	16,328
2	Current Revenue	\$39,873,591	\$15,355,932	\$1,559,400	\$6,975,915	\$798,102	\$154,997	\$112,462	\$8,213,065	\$3,123,393	\$3,454,271	\$972	\$123,851	\$1,231
3														
4	Demand Related Marginal Cost													
5	Generation - Staff Adj.	\$11,049,450	\$4,082,443	\$268,043	\$1,671,178	\$207,813	\$35,425	\$625	\$1,790,415	\$1,483,718	\$1,508,400	\$158	\$1,035	\$200
6	Transmission - Staff Adj.	\$12,432,118	\$4,593,297	\$301,584	\$1,880,300	\$233,817	\$39,858	\$703	\$2,014,458	\$1,669,382	\$1,697,153	\$177	\$1,165	\$225
7	Distribution	\$6,945,625	\$3,215,110	\$181,233	\$1,319,947	\$100,783	\$0	\$5,738	\$798,946	\$0	\$1,314,267	\$161	\$9,350	\$89
8														
9	Energy Related Marginal Cost													
10	Generation	\$28,547,004	\$8,940,577	\$802,452	\$5,140,232	\$649,911	\$117,743	\$21,383	\$7,662,010	\$3,097,424	\$2,079,568	\$570	\$34,414	\$722
11	Transmission - Staff Adj.	\$4,144,040	\$1,297,863	\$116,488	\$746,184	\$94,345	\$17,092	\$3,104	\$1,112,259	\$449,639	\$301,881	\$83	\$4,996	\$105
12														
13	Simple-Summed Energy-Related and Demand-Related Marginal Costs													
14	Generation Marginal Costs - Staff Adj.	\$39,596,454	\$13,023,020	\$1,070,495	\$6,811,410	\$857,724	\$153,168	\$22,008	\$9,452,425	\$4,581,142	\$3,587,968	\$728	\$35,449	\$922
15	Transmission Marginal Costs - Staff Adj.	\$16,576,157	\$5,891,160	\$418,072	\$2,626,484	\$328,162	\$56,950	\$3,807	\$3,126,717	\$2,119,021	\$1,999,034	\$260	\$6,160	\$330
16														
17	Customer Related Marginal Cost	\$2,805,903	\$1,967,110	\$385,570	\$177,410	\$6,719	\$1,390	\$0	\$15,208	\$2,535	\$246,967	\$228	\$1,892	\$873
18														
19	Total Functionalized Revenue Requirement													
20	Generation - Staff Adj.	\$25,202,690	\$8,289,003	\$681,357	\$4,335,384	\$545,931	\$97,490	\$14,008	\$6,016,360	\$2,915,844	\$2,283,701	\$463	\$22,563	\$587
21														
22	Transmission	\$4,272,366	\$1,518,397	\$107,755	\$676,954	\$84,581	\$14,678	\$981	\$805,885	\$546,160	\$515,234	\$67	\$1,588	\$85
23														
24	Distribution													
25	Demand-Related	\$8,930,530	\$4,133,917	\$233,025	\$1,697,158	\$129,585	\$0	\$7,378	\$1,027,267	\$0	\$1,689,855	\$207	\$12,022	\$114
26	Customer-Related													
27	Allocated	\$2,859,472	\$2,004,665	\$392,931	\$180,797	\$6,847	\$1,417	\$0	\$15,498	\$2,583	\$251,682	\$232	\$1,928	\$890
28	Direct Assignment	\$419,424	\$188,447	\$34,356	\$12,797	\$69	\$14	\$78,778	\$83	\$14	\$21,953	\$42	\$83,209	\$83
29														
30	Total: Staff-Adjusted Allocation	\$41,684,482	\$16,134,429	\$1,449,425	\$6,902,669	\$767,013	\$113,599	\$101,145	\$7,865,094	\$3,464,601	\$4,762,425	\$1,011	\$121,310	\$1,759
31	Revenue Deficiency - Staff Adj. Allocation	\$1,810,890	\$778,497	(\$109,975)	(\$73,246)	(\$31,089)	(\$41,398)	(\$11,317)	(\$347,971)	\$341,208	\$1,308,154	\$39	(\$2,541)	\$528
32	% Increase Required by Staff Adj. Alloc. Approach	4.54%	5.07%	-7.05%	-1.05%	-3.90%	-26.71%	-10.06%	-4.24%	10.92%	37.87%	4.02%	-2.05%	42.91%
33	\$ Increase Recommended per Stipulation	\$1,810,890	\$862,348	\$44,153	\$197,517	\$22,598	\$0	\$0	\$232,545	\$212,777	\$235,318	\$44	\$3,507	\$84
34	% Increase Recommended per Stipulation	4.54%	5.62%	2.83%	2.83%	2.83%	0.00%	0.00%	2.83%	6.81%	6.81%	4.56%	2.83%	6.81%
35	Average Rate Given Stipulation (\$/kWh)	0.0641	0.0816	0.0899	0.0628	0.0544	0.0547	0.2324	0.0471	0.0450	0.0791	0.0788	0.1637	0.0805
36	Final Revenue Allocation	\$41,684,481	\$16,218,280	\$1,603,553	\$7,173,432	\$820,700	\$154,997	\$112,462	\$8,445,610	\$3,336,170	\$3,689,589	\$1,016	\$127,358	\$1,315
37														
38	Spread Floors and Ceilings:													
39	No increase for those warranting a decrease greater than 8%													
40	2.83% increase for those warranting a decrease less than 8%													
41	No increase greater than one-and-one-half times the average increase													

2012 October Update APCU: Baseline Revenue Requirement Spread and Rates Development Employing the UE 233 Test Period Figures

42	2012 October Update APCU Cost of Service (Allocator -- Line 14)	\$1,614,095	\$530,865	\$43,637	\$277,658	\$34,964	\$6,244	\$897	\$385,315	\$186,744	\$146,259	\$30	\$1,445	\$38
43	% Increase Required Due to APCU (Proposed) (Line 42/(Line 36))	3.87%	3.27%	2.72%	3.87%	4.26%	4.03%	0.80%	4.56%	5.60%	3.96%	2.92%	1.13%	2.86%
44	Proposed Combined Revenue Spread (Line 36 + Line 42)	\$43,298,575	\$16,749,145	\$1,647,190	\$7,451,089	\$855,663	\$161,241	\$113,359	\$8,830,925	\$3,522,914	\$3,835,847	\$1,046	\$128,803	\$1,352
45	Loss-Adjusted 2011 Normalized Sales (kWh)	650,158,581	198,842,419	17,842,896	114,256,218	15,099,088	2,832,509	483,936	179,189,047	74,155,867	46,649,265	12,900	778,108	16,328
46	2012 October Update APCU Incremental Rate given 2011 Test Period Sales (Mills per kWh) (1000*(Line 42/Line 45))	2.483	2.670	2.446	2.430	2.316	2.204	1.854	2.150	2.518	3.135	2.299	1.857	2.302
47	APCU Incremental Rate for 2012 October Update (Mills per kWh) (Line 46*(Column A/(Line 45/Line 48)))	2.510	2.776	2.418	2.464	2.386	2.235	1.866	2.293	2.441	2.530	2.299	1.852	2.299
48	Loss-Adjusted 2012-2013 Normalized Sales (kWh)	643,065,633	191,221,945	18,043,183	112,672,964	14,653,734	2,793,636	480,698	168,063,365	76,507,917	57,818,841	12,900	780,105	16,345
49	Projected October Update APCU 2012-2013 Revenues (Line 47 * Line 48)	\$1,614,095	\$530,865	\$43,637	\$277,658	\$34,964	\$6,244	\$897	\$385,315	\$186,744	\$146,259	\$30	\$1,445	\$38

Notes:

- 2012 October Update APCU Revenues = \$2.51/MWh x 643,065.633 MW's =
- \$2.51 = \$19.47 (2012 October APCU Rate) - \$16.96 (2011 October APCU Rate)

\$ 1,614,095 (Line 42, Column A)

\$ 1,298,993 Current Filed Value

Total

\$ 2,443,649

\$ 2,450,080

\$ (6,431)

Idaho Power Company  
Rate Spread Exhibit for March Forecast APCU

General Rate Case (UE 233): Marginal Cost-of-Service Study and Stipulated Revenue Spread														
2011 Test Period														
Line	Description	(A) TOTAL SYSTEM	(B) RESIDENTIAL	(C) GEN SRV	(D) GEN SRV SECONDARY	(E) GEN SRV PRIMARY	(F) GEN SRV TRANS	(G) AREA LIGHTING	(H) LG POWER PRIMARY	(I) LG POWER SECONDARY	(J) IRRIGATION SECONDARY	(K) UNMETERED GEN SERVICE	(L) MUNICIPAL ST LIGHT	(M) TRAFFIC CONTROL
		[1]	[7]	[9-S]	[9-P]	[9-T]	[15]	[19-P]	[19-T]	[24-S]	[40]	[41]	[42]	
1	Normalized Sales (kWh)	650,158,581	198,842,419	17,842,896	114,256,218	15,099,088	2,832,509	483,936	179,189,047	74,155,867	46,649,265	12,900	778,108	16,328
2	Current Revenue	\$39,873,591	\$15,355,932	\$1,559,400	\$6,975,915	\$798,102	\$154,997	\$112,462	\$8,213,065	\$3,123,393	\$3,454,271	\$972	\$123,851	\$1,231
3														
4	Demand Related Marginal Cost													
5	Generation - Staff Adj.	\$11,049,450	\$4,082,443	\$268,043	\$1,671,178	\$207,813	\$35,425	\$625	\$1,790,415	\$1,483,718	\$1,508,400	\$158	\$1,035	\$200
6	Transmission - Staff Adj.	\$12,432,118	\$4,593,297	\$301,584	\$1,880,300	\$233,817	\$39,858	\$703	\$2,014,458	\$1,669,382	\$1,697,153	\$177	\$1,165	\$225
7	Distribution	\$6,945,625	\$3,215,110	\$181,233	\$1,319,947	\$100,783	\$0	\$5,738	\$798,946	\$0	\$1,314,267	\$161	\$9,350	\$89
8														
9	Energy Related Marginal Cost													
10	Generation	\$28,547,004	\$8,940,577	\$802,452	\$5,140,232	\$649,911	\$117,743	\$21,383	\$7,662,010	\$3,097,424	\$2,079,568	\$570	\$34,414	\$722
11	Transmission - Staff Adj.	\$4,144,040	\$1,297,863	\$116,488	\$746,184	\$94,345	\$17,092	\$3,104	\$1,112,259	\$449,639	\$301,881	\$83	\$4,996	\$105
12														
13	Simple-Summed Energy-Related and Demand-Related Marginal Costs													
14	Generation Marginal Costs - Staff Adj.	\$39,596,454	\$13,023,020	\$1,070,495	\$6,811,410	\$857,724	\$153,168	\$22,008	\$9,452,425	\$4,581,142	\$3,587,968	\$728	\$35,449	\$922
15	Transmission Marginal Costs - Staff Adj.	\$16,576,157	\$5,891,160	\$418,072	\$2,626,484	\$328,162	\$56,950	\$3,807	\$3,126,717	\$2,119,021	\$1,999,034	\$260	\$6,160	\$330
16														
17	Customer Related Marginal Cost	\$2,805,903	\$1,967,110	\$385,570	\$177,410	\$6,719	\$1,390	\$0	\$15,208	\$2,535	\$246,967	\$228	\$1,892	\$873
18														
19	Total Functionalized Revenue Requirement													
20	Generation - Staff Adj.	\$25,202,690	\$8,289,003	\$681,357	\$4,335,384	\$545,931	\$97,490	\$14,008	\$6,016,360	\$2,915,844	\$2,283,701	\$463	\$22,563	\$587
21														
22	Transmission	\$4,272,366	\$1,518,397	\$107,755	\$676,954	\$84,581	\$14,678	\$981	\$805,885	\$546,160	\$515,234	\$67	\$1,588	\$85
23														
24	Distribution													
25	Demand-Related	\$8,930,530	\$4,133,917	\$233,025	\$1,697,158	\$129,585	\$0	\$7,378	\$1,027,267	\$0	\$1,689,855	\$207	\$12,022	\$114
26	Customer-Related													
27	Allocated	\$2,859,472	\$2,004,665	\$392,931	\$180,797	\$6,847	\$1,417	\$0	\$15,498	\$2,583	\$251,682	\$232	\$1,928	\$890
28	Direct Assignment	\$419,424	\$188,447	\$34,356	\$12,375	\$69	\$14	\$78,778	\$83	\$14	\$21,953	\$42	\$83,209	\$83
29														
30	Total Staff-Adjusted Allocation	\$41,684,482	\$16,134,429	\$1,449,425	\$6,902,669	\$767,013	\$113,599	\$101,145	\$7,865,094	\$3,464,601	\$4,762,425	\$1,011	\$121,310	\$1,759
31	Revenue Deficiency - Staff Adj. Allocation	\$1,810,890	\$778,497	(\$109,975)	(\$73,246)	(\$31,089)	(\$41,398)	(\$11,317)	(\$347,971)	(\$341,208)	\$1,308,154	\$39	(\$2,541)	\$528
32	% Increase Required by Staff Adj. Alloc. Approach	4.54%	5.07%	-7.05%	-1.05%	-3.90%	-26.71%	-10.06%	-4.24%	10.92%	37.87%	4.02%	-2.05%	42.91%
33	\$ Increase Recommended per Stipulation	\$1,810,890	\$862,348	\$44,153	\$197,517	\$22,598	\$0	\$0	\$232,545	\$212,777	\$235,318	\$44	\$3,507	\$84
34	% Increase Recommended per Stipulation	4.54%	5.62%	2.83%	2.83%	2.83%	0.00%	0.00%	2.83%	6.81%	4.56%	2.83%	6.81%	
35	Average Rate Given Stipulation (\$/kWh)	0.0641	0.0816	0.0899	0.0628	0.0544	0.0547	0.2324	0.0471	0.0450	0.0791	0.0788	0.1637	0.0805
36	Final Revenue Allocation	\$41,684,481	\$16,218,280	\$1,603,553	\$7,173,432	\$820,700	\$154,997	\$112,462	\$8,445,610	\$3,336,170	\$3,689,589	\$1,016	\$127,358	\$1,315
37														
38	Spread Floors and Ceilings:													
39	No increase for those warranting a decrease greater than 8%													
40	2.83% increase for those warranting a decrease less than 8%													
41	No increase greater than one-and-one-half times the average increase													

2012 March Forecast APCU: Baseline Revenue Requirement Spread and Rates Development Employing the UE 233 Test Period Figures

42	2012 March Forecast APCU Cost of Service (Allocator -- Line 14)	\$829,555	\$272,835	\$22,427	\$142,701	\$17,970	\$3,209	\$461	\$198,030	\$95,976	\$75,169	\$15	\$743	\$19
43	% Increase Required Due to APCU (Proposed) (Line 42/Line 36)	1.99%	1.68%	1.40%	1.99%	2.19%	2.07%	0.41%	2.34%	2.88%	2.04%	1.50%	0.58%	1.47%
44	Proposed Combined Revenue Spread (Line 36 + Line 42)	\$42,514,035	\$16,491,115	\$1,625,980	\$7,316,132	\$838,669	\$158,206	\$112,923	\$8,643,641	\$3,432,146	\$3,764,757	\$1,032	\$128,100	\$1,334
45	Loss-Adjusted 2011 Normalized Sales (kWh)	650,158,581	198,842,419	17,842,896	114,256,218	15,099,088	2,832,509	483,936	179,189,047	74,155,867	46,649,265	12,900	778,108	16,328
46	2012 March Forecast Update APCU Incremental Rate given 2011 Test Period Sales (Mills per kWh) (1000*(Line 42/Line 45))	1.276	1.372	1.257	1.249	1.190	1.133	0.953	1.105	1.294	1.611	1.181	0.954	1.183
47	APCU Incremental Rate for 2012 March Forecast (Mills per kWh) (Line 46*(Column A)/(Line 45/Line 48))	1.290	1.427	1.243	1.267	1.226	1.149	0.959	1.178	1.254	1.300	1.181	0.952	1.182
48	Loss-Adjusted 2012-2013 Normalized Sales (kWh)	643,065,633	191,221,945	18,043,183	112,672,964	14,653,734	2,793,636	480,698	168,063,365	76,507,917	57,818,841	12,900	780,105	16,345
49	Projected March Forecast APCU 2012-2013 Revenues (Line 47 * Line 48)	\$829,555	\$272,835	\$22,427	\$142,701	\$17,970	\$3,209	\$461	\$198,030	\$95,976	\$75,169	\$15	\$743	\$19

Notes:

1 2012 March Forecast APCU Revenues = \$1.29/MWh x 643,065.633 MW's =

\$ 829,555 (Line 42, Column A)

\$ 1,151,087 Current Filed Value

1 **BEFORE THE PUBLIC UTILITY COMMISSION**  
2 **OF OREGON**

3 **UE 242**

4 In the Matter of:

5 Idaho Power Company's 2012 Annual  
6 Power Cost Update

**JOINT EXPLANATORY BRIEF**

7 This brief explains and supports the Stipulation filed in this proceeding on May 4, 2012,  
8 among Idaho Power Company ("Idaho Power" or "Company"), the Citizens' Utility Board of  
9 Oregon (CUB) and Staff of the Public Utility Commission of Oregon ("Staff") (together, the  
10 "Stipulating Parties"). The Stipulation resolves all issues raised by the Stipulating Parties  
11 related to Idaho Power's 2012 Annual Power Cost Update.

12 **I. BACKGROUND**

13 **A. Idaho Power's Annual Power Cost Update and Power Cost Adjustment**  
14 **Mechanism.**

15 In Order No. 08-238 the Commission approved an automatic adjustment clause that  
16 allows Idaho Power to annually update its net power supply expense included in rates.<sup>1</sup> This  
17 automatic adjustment clause is referred to as the Annual Power Cost Update ("APCU") and  
18 has two components—an "October Update" and a "March Forecast." The October Update  
19 contains the Company's forecasted net power supply expense reflected on a normalized and  
20 unit basis for an April through March test period. The March Forecast contains the Company's  
21 net power supply expense based upon updated actual forecasted conditions. The rates from  
22 the October Update and March Forecast are to become effective on June 1 of each year.

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25 \_\_\_\_\_  
26 <sup>1</sup> *Re Idaho Power Company's Application for Authority to Implement a Power Cost Adjustment Mechanism*, Docket UE 195, Order No. 08-238 (Apr. 28, 2008).

1 **B. The 2012 APCU.**

2 On October 20, 2011, Idaho Power filed testimony and exhibits for the 2012 APCU  
3 (“2012 October Update”).<sup>2</sup> Pursuant to Order No. 08-238 the 2012 October Update updated,  
4 among other things, the following variables: loads, fuel prices, transportation costs, power  
5 contracts, heat rates, and planned and forced outage rates for thermal plants.<sup>3</sup> The 2012  
6 October Update also included updated plant capacities for all Company-owned resources and  
7 updated sales and load forecasts.<sup>4</sup> The test period for the 2012 October Update was April  
8 2012 through March 2013.

9 The primary driver of the increased net power supply expenses included in the 2012  
10 October Update was a dramatic increase in generation and expense related to contracts  
11 entered into pursuant to the Public Utility Regulatory Policies Act of 1978 (“PURPA”). In  
12 addition, other changes reflected in the 2012 October Update were changes in natural gas  
13 and coal prices and the addition of the Company’s Special Contract with Hoku Materials, Inc.  
14 (“Hoku”).<sup>5</sup>

15 The 2012 October Update also included the costs and benefits associated with the  
16 Company’s new Langley Gulch power plant, which is a 300 megawatt (“MW”) combined-cycle  
17 natural gas plant that is currently under construction. Idaho Power anticipates that the plant  
18 will be online in July 2012.

19 The 2012 October Update resulted in a per unit rate of \$19.07 per megawatt-hour  
20 (“MWh”).<sup>6</sup> However, during discovery Idaho Power discovered an error in how it had  
21  
22

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23 <sup>2</sup> See Idaho Power/100.

24 <sup>3</sup> Idaho Power/100, Wright/2.

25 <sup>4</sup> Idaho Power/100, Wright/2.

26 <sup>5</sup> Idaho Power/100, Wright/2-6.

<sup>6</sup> Idaho Power/100, Wright/7.

1 calculated its PURPA expenses. Correcting for this error resulted in a reduction of nine cents  
2 to the 2012 October Update cost per unit.<sup>7</sup>

3 The 2012 October Update also reflected the allocation of the APCU's revenue  
4 requirement approved by the Commission in Order No. 10-191.<sup>8</sup> Pursuant to that order the  
5 Company allocates the APCU revenue requirement to individual customer classes on the  
6 basis of the total generation-related revenue requirement approved in the Company's last  
7 general rate case, instead of the previous equal cents per kWh approved in Order No. 08-238.  
8 Order No. 10-191 also directs the Company to adjust its base rates to reflect changes in  
9 revenue requirement related to the October Update, while the rates resulting from the March  
10 Forecast are listed on Schedule 55.

11 CUB filed its Notice of Intervention on October 27, 2011, and on November 28, 2011,  
12 Administrative Law Judge Sarah K. Wallace held a prehearing conference at which the parties  
13 to the docket agreed upon a procedural schedule that would allow the Commission to issue an  
14 order on Idaho Power's 2012 APCU prior to June 1, 2012.<sup>9</sup>

15 Staff and CUB served discovery on Idaho Power and conducted a thorough investigation  
16 of the 2012 October Update. On January 25, 2012, Staff and CUB filed Opening Testimony  
17 addressing the 2012 October Update. In that testimony, CUB indicated that it had analyzed  
18 the 2012 October Update and raised several issues through discovery that were adequately  
19 addressed by the Company. CUB also advised that it would review the March Forecast and  
20 then determine whether to provide substantive testimony.<sup>10</sup>

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23 <sup>7</sup> Idaho Power/203.

24 <sup>8</sup> Idaho Power/100, Wright/7-8; *Re Idaho Power Company's 2010 Annual Power Cost Update*, Docket  
UE 214, Order No. 10-191 (May 24, 2010).

25 <sup>9</sup> *Re Idaho Power Company's 2012 Annual Power Cost Update*, Docket UE 242, Prehearing  
Conference Memorandum at 1 (Nov. 29, 2011).

26 <sup>10</sup> See CUB/100, Feighner/1-2.



1 Staff's testimony discussed the primary factors affecting the Company's requested  
2 increase in net power supply expenses. Staff identified the large increase in PURPA  
3 contracts, which accounts for approximately 70 percent of the increase, as the primary driver  
4 of this year's increase in net power supply expenses.<sup>11</sup> Staff's testimony also described the  
5 analysis Staff performed and concluded that the Company's 2012 October Update conformed  
6 to the requirements of Order No. 08-238 and that the Company's analysis and calculations  
7 were correct.<sup>12</sup>

8 The procedural schedule called for a settlement conference on February 14, 2012, and  
9 for all parties to file reply testimony on March 19, 2012. However, because there were no  
10 disputes among the parties at that time, the parties cancelled the settlement conference and  
11 Chief Administrative Law Judge Michael Grant granted Staff's Motion to Modify the procedural  
12 schedule and removed from the schedule the date for parties to file reply testimony.<sup>13</sup>

13 On March 9, 2012, the Company filed an Application and supporting testimony  
14 requesting the inclusion of the costs and benefits of Langley Gulch in the Company's revenue  
15 requirement. A decision in that docket is expected April 1, 2013.

16 On March 22, 2012, the Company filed its 2012 March Forecast, which consisted of  
17 direct testimony describing the Company's estimate of the expected net power supply  
18 expense for the upcoming water year—April 2012 through March 2013.<sup>14</sup> Order No. 08-238  
19 calls for the March Forecast to update the following variables: fuel prices, transportation costs,  
20 wheeling expenses, planned and forced outages, heat rates, forecast of normalized sales and  
21 loads updated for significant changes since the 2012 October Update, forecast hydro  
22 generation, wholesale power purchase and sale contracts, forward price curve, PURPA

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23 <sup>11</sup> See Staff/100, Schue/1.

24 <sup>12</sup> See Staff/100, Schue/10.

25 <sup>13</sup> *Re Idaho Power Company's 2012 Annual Power Cost Update*, Docket UE 242, Ruling (March 15,  
2012).

26 <sup>14</sup> Idaho Power/200.

1 expenses, and the Oregon state allocation factor.<sup>15</sup> In this year's filing, however, the only  
2 variables that had changed since the 2012 October Update were fuel prices, forecast  
3 normalized sales and loads, forecast hydro generation, known power purchases and sales,  
4 and the forward price curve.<sup>16</sup>

5 The fuel prices were updated to reflect changes in forecast natural gas and coal costs.<sup>17</sup>  
6 The sales and load forecast was updated to reflect a revised delivery schedule for Hoku,  
7 which resulted in a reduction in the forecast load.<sup>18</sup> The hydro update, based upon updated  
8 streamflow forecasts and reservoir levels, reflected the fact that this year's forecasts are  
9 slightly lower than last year's.<sup>19</sup> The 2012 March Forecast also included a significantly greater  
10 PURPA expense—an increase of nearly 50 percent over last year's March Forecast.<sup>20</sup>

11 The Company calculated a cost per unit for the 2012 March Forecast of \$20.86 per  
12 MWh, which is \$2.83 per MWh more than last year's cost per unit of \$18.03 per MWh.<sup>21</sup> This  
13 equates to a system-wide net power supply expense of \$290,383,239.<sup>22</sup>

14 Combining the revised 2012 October Update<sup>23</sup> and 2012 March Forecast resulted in a  
15 cost per unit of \$20.77 per MWh.<sup>24</sup> The overall proposed revenue impact of the combined rate  
16 is an increase of approximately 4.05 percent, or \$1.8 million.<sup>25</sup>

17 \_\_\_\_\_  
18 <sup>15</sup> Idaho Power/200, Wright/1-2.

19 <sup>16</sup> Idaho Power/200, Wright/2.

20 <sup>17</sup> Idaho Power/200, Wright/2-4.

21 <sup>18</sup> Idaho Power/200, Wright/4-5.

22 <sup>19</sup> Idaho Power/200, Wright/5.

23 <sup>20</sup> Idaho Power/200, Wright/6.

24 <sup>21</sup> Idaho Power/200, Wright/6-7.

25 <sup>22</sup> Idaho Power/203.

26 <sup>23</sup> Rather than the filed \$19.07 per MWh that was included in the original 2012 October Update, the calculation reflected in Idaho Power/203 used \$18.98, which corrected for an erroneous PURPA expense calculation.

<sup>24</sup> Idaho Power/203.

<sup>25</sup> Idaho Power/200, Wright/9.

1 The 2012 March Forecast also included the Company's proposed rate spread used to  
2 spread the revenue requirement to the various customer classes. The Company's proposed  
3 allocation conformed to the methodology approved by the Commission in Order No. 10-191.<sup>26</sup>

4 On March 22, 2012, the Company also filed Tariff Advice No. 12-08, which included the  
5 revised tariff sheets for the 2012 October Update and March Forecast. The rate effective date  
6 on the revised tariff sheets is June 1, 2012.

7 A second settlement conference was scheduled for March 30, 2012 and took place on  
8 that date. While the parties discussed substantive issues the results of the settlement  
9 conference were inconclusive. However, the Company did agree to recalculate some of its  
10 proposed numbers and provide those to the parties. Thereafter Staff moved to suspend the  
11 schedule and Chief Administrative Law Judge Michael Grant granted Staff's motion.<sup>27</sup>

12 At the time the schedule was suspended CUB was not yet on board with the positions  
13 that Staff and the Company were taking. Rather than undo the suspension CUB agreed to  
14 wait for the Company's recalculations and to then determine whether CUB was on board with  
15 the Staff/Company settlement.

16 On April 26, 2012, the Company provided the promised recalculations in the body of the  
17 draft Stipulation. Upon review of the draft Stipulation CUB determined that it was able to join  
18 the Stipulation.

19 This Stipulation, presented on behalf of all parties to the docket, resolves all issues in  
20 the docket.

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23  
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25 <sup>26</sup> Idaho Power/200, Wright/7-9; *Re Idaho Power Company's 2010 Annual Power Cost Update*, Docket  
UE 214, Order No. 10-191 (May 24, 2010).

26 <sup>27</sup> *Re Idaho Power Company's 2012 Annual Power Cost Update*, Docket UE 242, Ruling (April 5, 2012).

1 **II. DISCUSSION**

2 **A. Terms of the Stipulation.**

3 In the Stipulation the Stipulating Parties agree to a cost per unit of \$20.76 per MWh.<sup>28</sup>  
4 This agreed upon amount is one cent less than the amount calculated by the Company by  
5 combining the revised 2012 October Update and March Forecast. This amount reflects the  
6 Company's filed combined rate cost per unit after the removal of the costs and benefits  
7 associated with the Langley Gulch power plant.<sup>29</sup> The Stipulating Parties agreed to remove  
8 the costs and benefits associated with the Langley Gulch power plant to ensure that  
9 customers pay the costs and receive the benefits of that plant only after the plant is used and  
10 useful, as required by ORS 757.355. Because the Langley Gulch power plant is not  
11 scheduled to be online until part way through the test period, the Stipulating Parties agree to  
12 the removal of the costs and benefits associated with the plant from the rates to be effective  
13 June 1, 2012.

14 **B. The Stipulation Will Result in Just and Reasonable Rates.**

15 The Commission will approve a stipulation if it is an appropriate resolution of the issues  
16 in a case<sup>30</sup> and results in just and reasonable rates.<sup>31</sup> When evaluating these rates, the  
17 Commission examines "the reasonableness of the overall rates."<sup>32</sup> Here, the Stipulating  
18 Parties agree that the agreed upon cost per unit rate was correctly calculated using the

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19 <sup>28</sup> Stipulation at ¶ 16.

20 <sup>29</sup> Stipulation at ¶ 16.

21 <sup>30</sup> See *Re PacifiCorp's 2010 Transition Adjustment Mechanism*, Docket UE 207, Order No. 09-432 at 6  
22 (Oct. 30, 2009) ("The Commission concludes that the Stipulation is an appropriate resolution of all  
23 primary issues in this docket."); See *Re PacifiCorp Request for a General Rate Revision*, Docket UE  
24 210, Order No. 10-022 at 6 (Jan. 26, 2010) ("When considering a stipulation, we have the statutory duty  
25 to make an independent judgment as to whether any given settlement constitutes a reasonable  
26 resolution of the issues.").

27 <sup>31</sup> See *Re. PacifiCorp Request for a General Rate*, Docket UE 217, Order No. 10-473 at 7 (Dec. 14,  
28 2010) ("We have reviewed the Stipulation, and find that it will result in rates that are fair, just, and  
29 reasonable.").

30 <sup>32</sup> *Re. Application of Portland General Electric Co. for an Investigation into Least Cost Plant Retirement*,  
31 Docket DR 10 *et al.*, Order No. 08-487 at 7-8 (Sept. 30, 2008).

1 methodology approved by the Commission in Order No. 08-238. The Stipulating Parties also  
2 agree that the Company's proposed rate spread conforms to the methodology approved by  
3 the Commission in Order No. 10-191. Because the Company's filed case reflects correct  
4 calculations that conform to Commission precedent, the resulting rates are just and  
5 reasonable and fall within the "range of reasonableness" for resolution of these issues.<sup>33</sup>

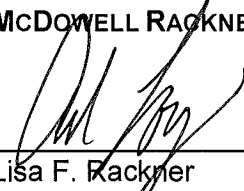
6 **III. CONCLUSION**

7 For all of the above reasons, the Stipulating Parties request that the Commission  
8 approve the Stipulation and the resulting rates.

9 Respectfully submitted,

10 DATED: May 4, 2012.

**MCDOWELL RACKNER & GIBSON PC**

11   
12 \_\_\_\_\_  
13 Lisa F. Rackner  
Adam Lowrey  
Of Attorneys for Idaho Power

14 IDAHO POWER COMPANY  
15 Lisa Nordstrom  
16 Lead Counsel  
PO Box 70  
Boise, ID 83707

17 PUBLIC UTILITY COMMISSION STAFF  
18 Stephanie S. Andrus  
19 Attorney for Staff  
Oregon Department of Justice  
1162 Court Street NE  
Salem, OR 97301-4096

20 CITIZENS' UTILITY BOARD OF OREGON  
21 Catriona McCracken  
22 General Counsel  
Citizens' Utility Board of Oregon  
23 610 SW Broadway, Ste. 400  
Portland, OR 97205

24  
25  
26 <sup>33</sup> See *Re US West*, Docket UM 773, Order No. 96-284 at 31 (Nov. 1, 1999).