

Public Utility Commission

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Filing Center Public Utility Commission of Oregon 550 Capital Street NE, #215 PO Box 2148 Salem, Oregon 97301

Re: Docket No. UE 180 - Errata Filing

Dear Filing Center:

Enclosed for filing are five pages that replace staff testimony in this case.

The pages and a brief description of the changes are:

Staff/1000, Morgan/25; the last sentence on the page was removed.

Staff/1003, Morgan/24; the footnote referenced incorrect testimony and page.

Staff/1003, Morgan/34; the second two sentences in the second paragraph were removed.

Staff/1003, Morgan/35; the letter "A" on the sixth line of the first paragraph was removed.

Staff/1003, Morgan/41; the word "its" was changed to "their" on the second to last line of the page.

The replacement pages will be sent to the parties in this case.

Sincerely,

Judy Johnson

Program Manager

Electric and Natural Gas

Revenue Requirements

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cc: Service List

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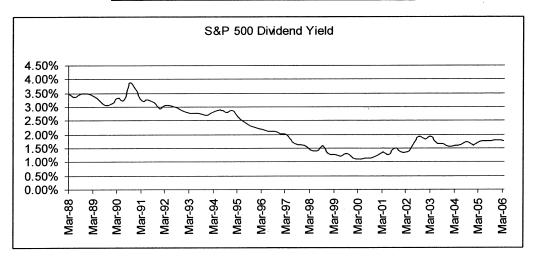
Capital market conditions, not regulatory decisions, determine a utility's cost of equity. While we agree that regulatory agencies generally make every effort to capture those market conditions, a review of past decisions cannot replace an independent analysis of current market conditions and how they affect the particular utility. Moreover, ROE determinations are made not just in the traditional rate cases, but also in a range of other proceedings, such as industry restructuring plans, merger approval cases, or performance-based regulatory plans. Thus, the ROE awards may have been based, in part, on other unknown parameters relevant in that particular docket.

The Commission correctly rejected the generic analysis of determining ROE based upon other state commission rulings and they should again reject the Company's request to establish circular ROE decisions that do not consider current market conditions.

Q. DO YOU HAVE ANY FURTHER COMMENTS REGARDING THIS RISK-POSITIONING MODEL?

Yes. First, the model suggests that interest rates experienced in the early 1980's are going to re-occur in the future. The interest rates during the early 1980's were extremely high. This is clearly problematic considering that interest rates are, and are expected to remain, at much lower levels then much of the period analyzed by this model. Since there is evidence that the risk premium varies with interest rates, using a period that contains wide variations in interest rates may weaken the results of the analysis.





Forecast GDP Growth

Looking forward, for the period from now through 2030, the expected annual growth rate in real GDP is expected to be about 2.5 to 3.0 percent.²³ If we assume a 2.0 to 2.5 percent inflation rate over that period²⁴ total GDP growth would be above 4.5 percent and no greater than 5.5 percent, significantly lower than the 6.757 percent growth the Company's historic analysis calculates for GDP growth on a looking-forward basis.

This high growth, if applied to the utility industry, would be inconsistent with the past, and the Company does not include a discussion of the divergence from earnings growth for the earnings growth for individual companies and that from the overall economy. The company appears to imply that there is no difference.

²³ See the Annual Energy Outlook with Projections to 2025 from the USA Dept. of Energy, on Page 2, "Economic Growth" at http://www.eia.doe.gov/oiaf/aeo/index.html. Also see Welch's (1998) survey of leading professors and financial economists. The results of Dr. Welch's survey indicate that the highest long-run growth forecasts for real gross domestic product are on the order of 2.5% per year.

²⁴ Support for which is included in my discussion of growth. See Staff/1003 Morgan/51.

statistic that is calculated over a historic period of time and therefore assumes that the period analyzed will be representative of the future forecast.

Other, qualitative factors may include the amount of non-regulated activities, the historic regulator-company relationship and bond ratings.

The following excerpt is from the State of Oregon's Savings Growth Plan and provides insight into investor risk:

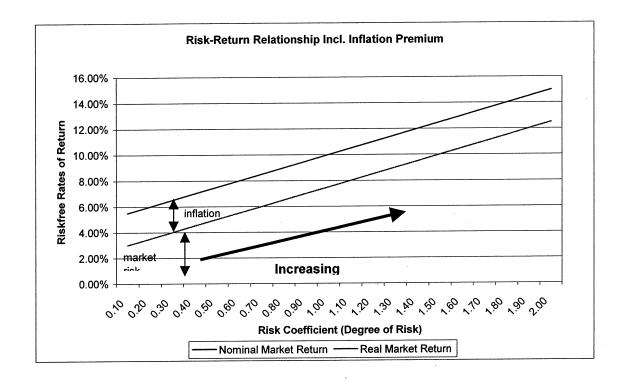
> "Investor's typically associate the term "risk" with market risk, meaning the possibility that a particular investment may fluctuate in value... It seems much easier to assume market risk in investing when the market is performing well, because the reality of the market risk we are assuming may not be apparent. Today's market shows the true meaning of market risk in investing."34

Further, the Bluefield Waterworks decision provided insight into the volatility of earnings and the impact on the perception of risk:

> "Investors take into account the result of past operations, especially in recent years, when determining the terms upon which they will invest in such an undertaking. Low, uncertain, or irregular income makes for low prices for the securities of the utility and higher rates of interest to be demanded by investors."35

The following table provides a graphic representation of the dynamics of the risk-return tradeoff that underlies financial analysis:

 ³⁴ <u>Plan Update</u>, Oregon Savings Growth Plan, Winter 2003
 ³⁵ Bluefield Water Works Co. V. Public Service Commission, 262 U.S. 679 (1923)



Bond ratings measure the potential of default on the underlying debt held by a company. Most pure play public utilities, for instance, have been able to maintain strong investment-grade ratings, which helps these companies attract borrowed capital on reasonable terms. As a measure of risk, bond ratings can be considered to capture the inherent impact of both systematic and unsystematic risk. The rating will last as long as rating agencies have confidence in the regulatory climate in which the Company operates.

An additional component that can be considered is the level of Regulatory Risk. Oregon has a favorable regulatory environment that responds quickly to changing market conditions that affect its regulated enterprises.

Strong regulatory support is considered very favorable in the market:

"Other states' regulatory bodies may also be very adept at providing quick and fair revenue relief in changing times. Research has

Though the industry has a very high payout ratio, the level has actually been decreasing over the past decade. The following table 39 shows that current (2005) dividend payouts in the electric utility industry are only about 83 percent of the level that they were in 1993. This reduction in overall dividends would tend to support a slightly higher sustainable growth rate than the industry has experienced, all else equal.

				l Patte		198—2005 TRIC UTILITIES	}	
	Raised	No Change	Lowered	Omitted*	Reinstated	Not Paying	Total	Dividend Payout Ratio
1993	65	29	1	0	1	4	100	80.5%
1994	54	37	6	0	0	3	100	79,8%
1995	52	40	3	0	0	3	98	75,3%
1996	48	44	2	1	1	2	98	70.7%
1997	40	45	6	2	0	3	96	84.2%
1998	40	37	7	0	0	5	89	82.1%
1999	29	45	4	0	3	2	83	74,9%
2000	26	39	3	1	0	2	71	63.9%**
2001	21	40	3	2	0	3	69	64.1%
2002	26	27	6	3	0	3	65	67,5%
2003	26	24	7	2	1	5	65	63.7%
2004	35	22	1	0	0	7	65	67.9%
2005	34	23	1	0	2	5	65	66.5%
			200	0 20	01 20	02 200	1 2	004 2005
werage of ncreased		i Actions**	30.5	i% 6	.1% 11	.1% 5.8	% 18	3.7% 8.4%
verage of leclining l		Actions***	(42.8	(43	.7%) (48	.3%) (38.4	%) (47	(37%) (40.0%)
**Prior to 2 paying a	000 = tota dividend,	year, This num il industry divi	derids/lotal	industry ea	rnings, startin	g column. g in 2000 = avo	rage of all	companies
		cent changes						
·	El Einanc	e Department	and SNI F	nancial				

Additionally, regulated utilities generally do not have the potential for growth that their unregulated peers do. The following chart reflects the comparative dividend yields for regulated companies and their peers:40

³⁹ Id., Page 22 ⁴⁰ Id., Page 24

CERTIFICATE OF SERVICE

UE 181/UE 181/UE 184

I certify that I have this day served the foregoing document upon all parties of record in this proceeding by delivering a copy in person or by mailing a copy properly addressed with first class postage prepaid, or by electronic mail pursuant to OAR 860-13-0070, to the following parties or attorneys of parties.

Dated at Salem, Oregon, this 25th day of August, 2006.

Kay Barnes

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Lay &B ares

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