



April 24, 2017

*Via Electronic Submission*

Oregon Public Utility Commission  
Attention: Filing Center  
PO Box 1088  
Salem, OR 97308-1088

RE: Docket UM 1811 – In the Matter of Portland General Electric Company, Application for  
Transportation Electrification Programs

Enclosed for electronic filing is the following:

Exhibit 100-Ashley

*/s/ Thomas Ashley*  
Thomas Ashley  
Senior Director, Government Affairs & Public Policy  
Greenlots  
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UM 1811  
Witness Ashley

Before the Public Utility Commission of Oregon

Greenlots

Exhibit 100

Reply Testimony

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is Thomas Ashley. I am the Senior Director, Government Affairs &  
3 Public Policy for Greenlots. My business address is 925 N. La Brea Avenue 6<sup>th</sup> Floor,  
4 Los Angeles, CA 90038.

5

6 **Q. What is the purpose of your testimony?**

7 A. The purpose of this testimony is to provide Greenlots' perspective on the value to  
8 accelerating the market of Portland General Electric's Application for  
9 Transportation Electrification Programs filed December 27, 2016 and revised March  
10 15, 2017.

11

12 **Q. Why is accelerating the market, even with a limited pilot, so critical?**

13 Central to the Commission's consideration of PGE's application is the objective to  
14 accelerate the market for transportation electrification. This objective underlies  
15 PGE's application and program design, and is emerging as the central theme in the  
16 development and evaluation of utility filings in this and other jurisdictions.

17

18 Recognizing that the business model for ownership and operation of charging  
19 stations with the intent of developing a sustainable revenue model around charging  
20 for charging has resulted in limited private investment, it is reasonable to conclude  
21 that thus far, this has resulted in market failure. A primary element in this equation  
22 is the level of utilization of charging infrastructure—a data point inherently affected  
23 by the level of adoption of electric vehicles. Lower utilization equals a more

1 challenging business case, higher utilization equals a more attractive business case.  
2 A useful analogy, at least as it regards DC fast charging, is one of load factor. System  
3 efficiency (or in this case, business case viability) is only achieved at a load factor of  
4 X%. In this case, while the load factor most critical to the charging station owner's  
5 end calculus is the utilization of the charge station, the pool of vehicles in a given  
6 geography that could use the charge station is the baseline.

7

8 Although often seen as a chicken v. egg situation, emerging industry experience  
9 recognizes the need for a volume of infrastructure to be available in advance of the  
10 purchase decisions of many drivers. As greater infrastructure in advance of  
11 utilization decreases load factor—at least in the near term—at each charging  
12 station, private investment to this end has been limited. This cycle of inadequate  
13 investment in infrastructure to accelerate adoption, leading to inadequate adoption  
14 of electric vehicles to attract investment in infrastructure, must be broken.

15 Although just a limited scale pilot, PGE has identified a strategy of breaking this  
16 cycle in metro Portland by proposing to install, own, and operate a modest  
17 backbone of visible, available, and reliable charging infrastructure to accelerate  
18 electric vehicle adoption, and thereby move the market forward. In so doing, PGE  
19 will signal (visibly) to prospective drivers that there is adequate (even if there isn't  
20 in reality) visible charging infrastructure to positively inform their purchase/lease  
21 decisions.

22

1 Accelerating adoption and breaking the infrastructure/adoption cycle referenced  
2 above will help lead to greater opportunity for all market participants: from  
3 prospective private owner/operators to service providers, installers, O&M  
4 providers, etc. Intrinsicly, greater market opportunity will lead to increased  
5 competition for owning and operating charging infrastructure, as well as between  
6 software providers, hardware manufacturers, installers, etc.

7

8 Also essential to accelerating the market is repairing the perception of inadequate  
9 reliability—locally stemming largely from the demise of Ecotality and the  
10 proprietary communications of the Blink units and lack of uniformity of  
11 maintenance agreements. In its application, PGE has taken steps to address this by  
12 ensuring interoperable communications between software and hardware via the  
13 Open Charge Point Protocol (OCPP), and installing multiple DC fast chargers. This  
14 strategy will ensure that hardware assets will never be stranded due to software  
15 challenges, and drivers will never be stranded due to one or even multiple chargers  
16 in a given location requiring service. Additionally, as an extension of its distribution  
17 system, PGE will strive to ensure reliability at a similar level to all other utility  
18 owned grid assets.

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